

Message Text

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ACTION EUR-12

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S E C R E T BONN 16024

WHITE HOUSE FOR NSC ONLY

E.O. 11652: GDS
TAGS: PFOR, NATO, GW
SUBJECT: ALLIANCE EAST-WEST STUDY: "THIRD WORLD AND
NORTH-SOUTH ISSUES"

REFS: A) STATE 231653 DTG 270049Z SEP 77
B) BONN 15704 DTG 231029Z SEP 77
C) STATE 229096 DTG 230026Z SEP 77

BEGIN SUMMARY. THE FOREIGN MINISTRY TOLD THE EMBASSY
ON SEPTEMBER 28 THAT IT COULD NOT AGREE, BASED ON OUR
REPRESENTATIONS IN BONN, TO FOLD ANY OF THE IDEAS IN
THE U.S. TEXT "SOVIET POLITICAL-MILITARY POLICY IN
THE THIRD WORLD" INTO THE FRG CONTRIBUTION ON "THIRD
WORLD AND NORTH-SOUTH ISSUES". THE MINISTRY SUGGESTED
THAT, IF WE WISH OUR IDEAS TO BE CONSIDERED, WE SHOULD
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PRESENT THEM IN NATO. END SUMMARY.

1. IN THE ABSENCE OF SOVIET AFFAIRS DIRECTOR KUEHN,
WHO IS IN U.S., EMBOFF ON SEPTEMBER 27 DELIVERED TEXT
OF U.S. PAPER ENTITLED "SOVIET POLITICAL-MILITARY
POLICY IN THIRD WORLD" (REF C) TO METTERNICH AND
VORWERK OF KUEHN'S OFFICE, AND MADE COMMENTS AS

INSTRUCTED BY REFS A AND C.

2. METTERNICH, AFTER CONFERRING WITH KUEHN'S SUPERIOR, MEYER-LANDRUT, TOLD EMBOFF ON SEPTEMBER 28 THAT THE FRG COULD NOT AGREE TO MAKE ANY USE OF THE U.S. TEXT BASED UPON OUR REPRESENTATIONS IN BONN. THE GERMAN CONTRIBUTION ON "THIRD WORLD AND NORTH-SOUTH ISSUES" WAS ALREADY IN NATO CAPITALS, AND A MASSIVE INJECTION OF AMERICAN IDEAS IN GERMAN CLOTHING WAS NOT FEASIBLE. METTERNICH SAID THAT IF MAJOR PORTIONS OF THE U.S. PAPER WERE INCORPORATED INTO THE FRG DRAFT CONTRIBUTION, THE FRENCH AND OTHERS IN THE SPC WOULD SUSPECT U.S. INVOLVEMENT. HE SAID HE FELT THE PLACE TO SUBMIT DRAFTS FOR A NATO STUDY WAS IN NATO, "IN AN OPEN MANNER" WITH THE "FATHER" OF EACH PAPER "RECOGNIZING HIS CHILD."

3. METTERNICH POINTED OUT THAT THE FRG CONTRIBUTION ALREADY TOOK U.S. IDEAS INTO ACCOUNT (E.G., USE HAD BEEN MADE OF A PAPER, PROVIDED BY THE EMBASSY AND DRAFTED BY THE U.S. CONGRESSIONAL RESEARCH SERVICE, ENTITLED "THE SOVIET UNION AND THE THIRD WORLD: WATERSHEAD IN GREAT POWER POLICY?").

4. METTERNICH SAID THAT, SINCE THE FRG CONTRIBUTION ALREADY HAD SOME POLITICAL-MILITARY CONTENT, THIS
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SHOULD GIVE THE U.S. AN ENTREE FOR SUGGESTING, IN NATO, THAT SOME OR ALL OF THE IDEAS IN THE U.S. PAPER "SOVIET POLITICAL-MILITARY POLICY IN THE THIRD WORLD" BE FOLDED INTO THE FRG CONTRIBUTION.

5. AS INSTRUCTED BY REFS A AND C, EMBOFF MADE POINTS CONTAINED IN PARAS TWO AND THREE OF REF C. METTERNICH TOOK NOTE, BUT SUGGESTED THAT, AS A GENERAL RULE, IT WAS BETTER TO DISCUSS POINTS OF DRAFTING AND PRESENTATION IN NATO RATHER THAN BILATERALLY. HE DID CONFIRM THAT THE WORD "EVALUATION" IN THE SEVENTH TICK OF THE GERMAN OUTLINE (PARA 3 B OF REF C) REFERRED TO THE VIEWS OF THE DEVELOPING COUNTRIES ON SOVIET AID AND NOT TO SOVIET ATTITUDES.
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